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## RECEIVED

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General Counsel

T.R.A. DOCKET ROOM

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December 3, 2003

Hon. Sara Kyle, Hearing Officer Tennessee Regulatory Authority 460 James Robertson Parkway Nashville, TN 37238

Re:

Implementation of the Federal Communications Commission's Triennial Review Order (Nine-month Proceeding) (Hot Cuts)

Docket No. 03-00526

**Proposed Protective Order** 

#### Dear Director Kyle:

Enclosed is a proposed Protective Order for your review and consideration. This is the same Order that was entered by Director Jones in Docket No. 03-00491 Triennial Review Order – Switching on November 21, 2003.

As information, Paragraph 13 has been revised, consistent with discussions during the recent status conference in Docket No. 03-00491, Switching. Specifically, Paragraph 13 has been revised to make clear that non-party witnesses, including entities responding to subpoenas, data requests or other third party discovery propounded by parties or the TRA, will be entitled to invoke the provisions of the Protective Order by designating information disclosed or documents produced as "confidential". A number of other revisions from the standard protective order were also made as a result of negotiations between the Consumer Advocate and Protection Division and BellSouth.

BellSouth provided this draft document to parties of record last week. No party opposed the proposed Protective Order or provided any substantive comments

Very truly yours,

GMH:ch

**PROPOSED** 

# BEFORE THE TENNESSEE REGULATORY AUTHORITY Nashville, Tennessee

In Re:

Implementation of the Federal Communications Commission's Triennial Review Order (Nine-month Proceeding) – Hot Cuts

Docket No. 03-00526

#### **PROTECTIVE ORDER**

To expedite the flow of filings, exhibits and other materials, and to facilitate the prompt resolution of disputes as to the confidentiality of such material, adequately protect material entitled to be kept confidential and to ensure that protection is afforded only to material so entitled; the Tennessee Regulatory Authority ("TRA") hereby orders that:

1. For the purpose of this Protective Order (the "Order"), proprietary or confidential information, hereinafter referred to as "CONFIDENTIAL INFORMATION" shall mean documents and information in whatever form which the producing party in good faith deems to contain or constitute trade secrets, confidential commercial information, confidential research, development, financial statements or other commercially sensitive information, and which has been so designated by the producing party. A "producing party" is defined as the party creating the confidential information as well as the party having actual physical possession of information produced pursuant to this Order. All summaries, notes, extracts, compilations or other direct or indirect reproduction from or of any protected materials, shall be entitled to protection under this Order, and shall be stored, protected and maintained at the law offices of parties' counsel of record until such time that said material shall be returned, as provided for in paragraph 16. Documents containing CONFIDENTIAL INFORMATION shall be specifically marked as confidential on

the cover. Any document so designated shall be handled in accordance with this Order.

The provisions of any document containing CONFIDENTIAL INFORMATION may be challenged under Paragraph 11 of this Order.

- 2. Any individual or company subject to this Order, including producing parties or persons reviewing CONFIDENTIAL INFORMATION, shall act in good faith in discharging their obligations hereunder. Parties or nonparties subject to this Order shall include parties which are allowed by the TRA to intervene subsequent to the date of entry of this Protective Order.
- 3. Except as limited by Paragraph 22 of this Order, CONFIDENTIAL INFORMATION shall be used only for purposes of this proceeding and shall be disclosed only to the following persons:
  - (a) counsel of record for the parties in this proceeding and any legal support personnel (e.g., paralegals and clerical employees) acting at the direction of counsel actively engaged in assisting counsel of record in this and the designated related proceeding;
  - (b) other employees, officers, or directors of a party, who are not engaged in strategic or competitive decision making, including, but not limited to, the sale or marketing or pricing of any products or services on behalf of the receiving party;
  - (c) TRA Directors and members of the staff of the TRA:
  - (d) The Tennessee Attorney General and staff.

Under no circumstances shall any CONFIDENTIAL INFORMATION or copies therefore be disclosed to or discussed with anyone associated with the marketing of services in competition with the products, goods or services of the producing party. Counsel for the parties are expressly prohibited from disclosing CONFIDENTIAL INFORMATION produced by another party to their respective clients, or to any other person or entity that

does not have a need to know for purpose of preparing for or participating in this proceeding. Whenever an individual, other than the persons described in Section 3 (a), (b), (c) and (d) above, is designated to have access, then notice (by sending a copy of the executed affidavit) must be given to adversary counsel prior to the access being given to that individual and that individual, prior to seeing the material, must execute an affidavit that the information will not be disclosed and will not be used other than in this proceeding.

- 4. Prior to disclosure of CONFIDENTIAL INFORMATION to any employee or associate counsel for a party, officer or director of the parties, including any counsel representing the party who is to receive the CONFIDENTIAL INFORMATION, counsel shall provide a copy of this Order to the recipient employee or associate counsel who shall be bound by the terms of this Order.
- 5. If any party or non-party subject to this Order inadvertently fails to designate documents as CONFIDENTIAL in accordance with the provisions of this Order when producing such documents, such failure shall not constitute a waiver of confidentiality; provided the party or non-party who has produced the document shall notify the recipient of the document in writing within five (5) days of discovery of such inadvertent failure to designate the document as CONFIDENTIAL. At that time, the recipients will immediately treat the subject document as CONFIDENTIAL. An inadvertent failure to designate a document as CONFIDENTIAL shall not, in any way, affect the TRA's determination as to whether the document is entitled to CONFIDENTIAL status.
- 6. If any party or non-party subject to this Order inadvertently fails to designate documents as CONFIDENTIAL in accordance with the provisions of this Order when producing such documents and such failure is not discovered in time to provide five (5)

day notification to the recipient of the confidential nature of the documents referenced in the paragraph above, the failure shall not constitute a waiver of confidentiality and a party by written motion or by oral motion at a Pre-Hearing Conference called for the purpose or at the Hearing on the merits may request designation of such documents as CONFIDENTIAL, and if the motion is granted by the Pre-Hearing Officer, Administrative Law Judge, or the Authority, the recipients shall immediately treat the subject documents as CONFIDENTIAL. The Tennessee Regulatory Authority, the Pre-Hearing Officer or Administrative Law Judge may also, at his or her discretion, either before or during the Pre-Hearing Conference or hearing on the merits of the case, allow information to be designated CONFIDENTIAL and treated as such in accordance with the terms of this Order.

7. Any papers filed in this proceeding that contain, quote, paraphrase, compile or otherwise disclose documents covered by the terms of this Order, or any information contained therein, shall be filed and maintained in the TRA Docket Room in sealed envelopes marked CONFIDENTIAL and labeled to reflect the style of this proceeding, the docket number, the contents of the envelope sufficient to identify its subject matter, and this Protective Order. Such envelopes shall be maintained in a locked filing cabinet. The envelopes shall not be opened or their contents reviewed by anyone except upon order of the TRA, Pre-Hearing Officer, or Administrative Law Judge after due notice to counsel of record. Notwithstanding the foregoing, the Directors and the Staff of the TRA may review any paper filed as CONFIDENTIAL without obtaining an order of the TRA, Pre-Hearing Officer or Administrative Law Judge, provided the Directors and Staff maintain the confidentiality of the paper in accordance with the terms of this Order.

- 8. Documents, information and testimony designated as CONFIDENTIAL, in accordance with this Order, may be disclosed in testimony at the hearing of this proceeding and offered into evidence used in any hearing related to this action, subject to the Tennessee Rules of Evidence and to such future orders as the TRA, the Pre-Hearing Officer, or the Administrative Law Judge may enter. Any party intending to use documents, information, or testimony designated CONFIDENTIAL shall inform the producing party and the TRA, the Pre-Hearing Officer, or the Administrative Law Judge, prior to the hearing on the merits of the case, of the proposed use; and shall advise the TRA, the Pre-Hearing Officer, or the Administrative Law Judge, and the producing party before use of such information during cross-examination so that appropriate measures can be taken by the TRA, the Pre-Hearing Officer, or the Administrative Law Judge, and/or requested by the producing party in order to protect the confidential nature of the information.
- 9. Except for documents filed in the TRA Docket Room, all documents covered by the terms of this Order that are disclosed to the requesting party shall be maintained separately in files marked CONFIDENTIAL and labeled with reference to this Order at the offices of the requesting party's counsel of record and returned to the producing party pursuant to Paragraph 16 of this Order.
- 10. Nothing herein shall be construed as preventing any party from continuing to use and disclose any information (a) that is in the public domain, or (b) that subsequently becomes part of the public domain through no act of such party, or (c) that is disclosed to it by a third party, where said disclosure does not itself violate any contractual or legal obligation, or (d) that is independently developed by a party, or (e) that is known or used

by it prior to this proceeding. The burden of establishing the existence of (a) through (e) shall be upon the party attempting to use or disclose such information.

- 11. Any party may contest the designation of any document or information as CONFIDENTIAL by applying to the TRA, Pre-Hearing Officer, Administrative Law Judge or the courts, as appropriate, for a ruling that the documents information, or testimony should not be so treated. All documents, information and testimony designated as CONFIDENTIAL, however, shall be maintained as such until the TRA, the Pre-Hearing Officer, the Administrative Law Judge, or a court orders otherwise. A Motion to contest must be filed not later than ten (10) days prior to the Hearing on the Merits. Any Reply from the Company seeking to protect the status of their CONFIDENTIAL INFORMATION must be received not later than five (5) days prior to the Hearing on the Merits and shall be presented to the Authority at the Hearing on the merits for a ruling.
- 12. Nothing in this Order shall prevent any party from asserting any objection to discovery other than an objection based upon grounds of confidentiality.
- 13. Non-party witnesses, including entities responding to subpoenas, data requests or other third party discovery propounded by parties or the TRA, shall be entitled to invoke the provisions of this Order by designating information disclosed or documents produced for use in this action as CONFIDENTIAL in which event the provisions of this Order shall govern the disclosure of information or documents provided by the non-party witness. A non-party witness' designation of information as confidential may be challenged under Paragraph 11 of this Order.
- 14. No person authorized under the terms herein to receive access to documents, information, or testimony designated as CONFIDENTIAL shall be granted

access until such person has complied with the requirements set forth in paragraph 4 of this Order.

- 15. Any person to whom disclosure or inspection is made in violation of this Order shall be bound by the terms of this Order.
- 16. Upon an order becoming final in this proceeding or any appeals resulting from such an order, all the filings, exhibits and other materials and information designated CONFIDENTIAL and all copies thereof shall be returned by parties and nonparties who received CONFIDENTIAL INFORMATION to counsel for the party who produced (or originally created) the filings, exhibits and other materials, within fifteen (15) days. Subject to the requirements of Section 7 above, the TRA may retain copies of information designed at CONFIDENTIAL. Counsel who received the filings, exhibits and other materials shall certify to counsel for the producing party that all the filings, exhibits and other materials, plus all copies or extracts from the filings, exhibits and other materials thereof have been delivered to counsel for the producing party. Upon request, the Office of the Tennessee Attorney General shall notify the producing party of its intent to destroy, return or maintain as CONFIDENTIAL the filings, exhibits and other materials and all copies of the extracts from the filings, exhibits and other materials and all copies of the extracts from the filings, exhibits and other materials and all copies of the extracts from the filings, exhibits and other materials thereof.
- 17. After termination of this proceeding, the provisions of this Order relating to the secrecy and confidential nature of CONFIDENTIAL DOCUMENTS, information and testimony shall continue to be binding upon parties herein and their officers, employers, employees, agents, and/or others for five years unless this Order is vacated or modified.

- 18. Nothing herein shall prevent entry of a subsequent order, upon an appropriate showing, requiring that any documents, information or testimony designated as CONFIDENTIAL shall receive protection other than that provided herein.
- 19. The Attorney General has authority to enter into non-disclosure agreements pursuant to T.C.A. § 65-4-118.
- 20. Nothing in this Order is intended to limit or expand the statutory authority of the Attorney General or the Consumer Advocate Division as express in T.C.A. § 10-7-504 title *Confidential Records* and T.C.A. § 65-4-118 titled *Consumer Advocate Division*.
- 21. The obligations of the Attorney General under this Order are further subject to all applicable federal and state laws, regulations and rules, provided however, the Attorney General shall not disclose CONFIDENTIAL INFORMATION unless required by federal or state law. In the event that the Attorney General is served with a subpoena, public records, Freedom of Information Act request, or other request that calls for the production of CONFIDENTIAL INFORMATION by the producing party, the Attorney General will notify the producing party by notifying the undersigned of the existence of the subpoena, public records request, FOIA request, or other request, at least ten (10) business days before responding to the request, as long as the Attorney General is able to respond to the request within a reasonable time. The Attorney General may elect to wait to produce such information as allowed by state law in order to provide the producing party an opportunity to challenge said subpoena or request or to make arrangements to preserve the confidentiality of the CONFIDENTIAL INFORMATION that is subject to such request.

- 22. A primary purpose of this Protective Order is to allow the Attorney General, TRA and parties access to information that may be relevant in this proceeding. However, nothing in this Protective Order shall be construed to limit the powers of the Office of the Attorney General and Reporter to investigate or prosecute any matter through the use of the CONFIDENTIAL INFORMATION, which the Attorney General is otherwise empowered to investigate or prosecute.
- 23. All the filings, exhibits and mother materials and information designated CONFIDENTIAL and all copies thereof received by the Office of the Tennessee Attorney General from the producing party shall be handled in accordance with T.C.A. §§ 10-7-508 and 10-7-509 and all other applicable state and federal laws.
- 24. Nothing in this Order is intended to restrict or alter federal or state laws, regulations or rules.

### **CERTIFICATE OF SERVICE**

I hereby certify that on December 3, 2003, a copy of the foregoing document was served on the parties of record, via the method indicated:

[ ] Hand	Henry Walker, Esquire
[ ] Mail	Boult, Cummings, et al.
[ ] Facsimile	414 Union Street, #1600
[ ] Overnight	Nashville, TN 37219-8062
[✓ Electronic	hwalker@boultcummings.com
[ ] Hand [ ] Mail [ ] Facsimile [ ] Overnight [√] Electronic	Charles B. Welch, Esquire Farris, Mathews, et al. 618 Church St., #300 Nashville, TN 37219 <a href="mailto:cwelch@farrismathews.com">cwelch@farrismathews.com</a>
[ ] Hand	Martha M. Ross-Bain, Esquire
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<ul><li>[ ] Hand</li><li>[ ] Mail</li><li>[ ] Facsimile</li><li>[ ] Overnight</li><li>[ ] Electronic</li></ul>	Ms. Carol Kuhnow  Qwest Communications, Inc.  4250 N. Fairfax Dr.  Arlington, VA 33303  Carol.kuhnow@qwest.com
[ ] Hand [ ] Mail [ ] Facsimile [ ] Overnight [✓] Electronic	Jon E. Hastings, Esquire Boult, Cummings, et al. P. O. Box 198062 Nashville, TN 37219-8062 jhastings@boultcummings.com
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<ul><li>[ ] Hand</li><li>[ ] Mail</li><li>[ ] Facsimile</li><li>[ ] Overnight</li><li>[ ] Electronic</li></ul>	Marva Brown Johnson, Esquire KMC Telecom 1755 N. Brown Road Lawrenceville, GA 30043 marva.johnson@kmctelecom.com

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